

Cabinet AGENDA

Monday, 6th February 2017 at 7:15 PM

Council Chamber, Braintree District Council, Causeway House, Bocking End, Braintree, CM7 9HB

THIS MEETING IS OPEN TO THE PUBLIC (Please note this meeting will be webcast and audio recorded) www.braintree.gov.uk

Members of the Cabinet are requested to attend this meeting to transact the business set out in the Agenda.

Membership:-

Portfolio	
Leader of the Council	Councillor G Butland (Chairman)
Environment and Place	Councillor Mrs W Schmitt (Deputy Leader of the Council)
	Councillor R Mitchell
Planning and Housing	Councillor Lady Newton
	Councillor Mrs L Bowers-Flint
Economic Development	Councillor T Cunningham
	Councillor B Rose
Health and Communities	Councillor P Tattersley
Finance and Performance	e Councillor D Bebb
Corporate Services and	Councillor J McKee
Asset Management	

Invitees

Representatives of the Labour Group, Halstead Residents Association Group and Green Party and Chairman of the Overview and Scrutiny Committee.

Members unable to attend the meeting are requested to forward their apologies for absence to the Governance and Members Team on 01376 552525 or email governance@braintree.gov.uk by 3pm on the day of the meeting.

N BEACH

Chief Executive

INFORMATION FOR MEMBERS - DECLARATIONS OF INTERESTS

Declarations of Disclosable Pecuniary Interest, Other Pecuniary Interest or Non-Pecuniary Interest

Any member with a Disclosable Pecuniary Interest, other Pecuniary Interest or Non-Pecuniary Interest must declare the nature of their interest in accordance with the Code of Conduct. Members must not participate in any discussion of the matter in which they have declared a Disclosable Pecuniary Interest or other Pecuniary Interest or participate in any vote, or further vote, taken on the matter at the meeting. In addition, the Member must withdraw from the chamber where the meeting considering the business is being held unless the Member has received a dispensation from the Monitoring Officer.

Question Time

The Agenda allows for a period of up to 30 minutes when members of the public can speak. Members of the public wishing to speak are requested to register by contacting the Governance and Members Team on 01376 552525 or email governance@braintree.gov.uk no later than 2 working days prior to the meeting. The Council reserves the right to decline any requests to register to speak if they are received after this time. Members of the public can remain to observe the public session of the

after this time. Members of the public can remain to observe the public session of the meeting.

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<u>AGENDA</u>

No Title and Purpose of Report

Pages

1 Apologies for Absence

2 Declarations of Interest

To declare the existence and nature of any Disclosable Pecuniary Interest, other Pecuniary Interest or Non-Pecuniary Interest relating to items on the agenda having regard to the Code of Conduct for Members and having taken appropriate advice where necessary before the meeting.

3 Public Question Time

(See paragraph above)

4 Minutes of the Previous Meeting

To approve as a correct record the minutes of the meeting of Cabinet held on 29th November 2016 (copy previously circulated).

5 OVERALL CORPORATE STRATEGY AND DIRECTION

5a Leader's Update

Leader of the Council to give a brief update on key issues and activities.

5bNorth Essex Garden Communities Peer Review6 - 12

6 HEALTH AND COMMUNITIES

6a **Presentation from Fusion**

To receive Fusion's Annual performance presentation to Cabinet on the leisure contract and services.

6b Main Pool Closure at Braintree Swim and Fitness Centre and 13 - 17 Actions Taken to Minimise Customer Impact

7 PLANNING AND HOUSING

7a A120 Improvement Project and A12 Widening Project 18 - 31 Consultations

8 ECONOMIC DEVELOPMENT

8aCabinet response to Overview and Scrutiny Review into32 - 35Broadband in the provision in the Braintree District

9 FINANCE AND PERFORMANCE

9a Council Budget and Council Tax 2017-18 and Medium-Term Financial Strategy 2017-18 to 2020-21

Note: Members are requested to bring their copies of the Council Budget and Council Tax 2017-18 and Medium-Term Financial Strategy 2017-18 to 2020-21 report which has been published separately.

10 REPORTS/ DELEGATED DECISIONS/MINUTES TO BE NOTED

10aCabinet Member Decisions made under Delegated Powers36 - 37

10b Local Plan Sub-Committee - 15th December 2016

11 URGENT BUSINESS AUTHORISED BY THE CHAIRMAN

12 EXCLUSION OF PUBLIC AND PRESS TO CONSIDER

REPORTS IN PRIVATE SESSION

for reasons set out in Paragraph 3 of Part 1 of Schedule 12(A) of the Local Government Act 1972.

AGENDA – PRIVATE SESSION

No Title and Purpose of Report

Pages



North Essex Garden Communities Peer Review		Agenda No: 5b
Portfolio	Overall Corporate Strategy and	Direction
Corporate Priority:	A sustainable environment and and play A well connected and growing d homes and infrastructure A prosperous district that attrac provides high quality employme	listrict with high quality ts business growth and int opportunities
Report presented by: Report prepared by:	Councillor Graham Butland, Lea Jon Hayden Corporate Director	der of the Council
Background Papers:		Public Report
 The Department for Communities and Local Government (DCLG) prospectus entitled 'Locally-led Garden Cities' Cabinet report and minutes 4th February 2016 Cabinet report and minutes 29th November 2016 Council meeting and minutes 		Key Decision: No
Executive Summary:		

In October 2016 the Leaders and Chief Executives of Braintree District, Colchester Borough, Tendring District and Essex County Councils asked Lord Kerslake to lead a Peer Review to look at the local authorities' approach to delivering Garden Communities in North Essex.

The Brief was agreed by the North Essex Garden Communities Shadow Delivery Board at its meeting on 3rd November 2016 and included the following:-

- Are we ambitious enough (place shaping)
- How do we maintain quality and pace of build development
- Are we maximising our position with Government in terms of support and funding
- Are we positioned to exploit any commercial income streams which could come from the development
- What's the best vehicle for managing the opportunity
- Do we have the capacity and capability to oversee the developments effectively

The members of the review team were selected on the basis of their relevant experience and expertise. The Members included:

- Lord Bob Kerslake, Chairman of Peabody, Chairman of the IPPR London Housing Commission and Chairman of King's College Hospital NHS Foundation Trust
- Lord Jamie Borwick: Chairman of Countryside Properties (Bicester) Ltd, developer of the Kinsmere scheme of 2,600 houses in Bicester and an investor in property in the UK.
- Trudi Elliott CBE, Chief Executive of the Royal Town Planning Institute
- **Eugene Dreyer**: founder of *y*studio ltd, masterplan and design consultancy.
- Malcolm Sharp MBE, Planning and Local Government consultant advising on all aspects of delivering planning services
- **Graham Hughes**, Executive Director of Economy, Transport and Environment at Cambridgeshire County Council

The Review Team reviewed a range of background documents provided by the Garden Communities project team and visited the three proposed locations. They met with the lead Directors of the four Councils who explained the background and the reasoning behind the approach the Councils are taking towards the proposals. The Directors also submitted a self-assessment against the six questions. The Review Team subsequently spoke with the Councils' planning teams, key advisors, landowners, developers and officials at the Department for Communities and Local Government (DCLG) to clarify and explore specific areas of interest in more depth. The review was able to take account of evidence submitted by local groups, including CAUSE, although in the time available it was not possible for the Review Team to engage directly with local communities.

The Review Team presented its findings to the Leaders and Chief Executives of the four Councils in early December 2016. In late January 2017 the report of the Peer Review was published. The partnership of the four Councils has also produced a response to the Peer Review report and recommendations. This is published on the Council's website. An Action Plan is also being developed by the Garden Communities Project Team.

Recommended Decision:

- 1. To note the North Essex Garden Communities Peer Review Report published on the <u>Council's website</u>; and
- 2. To note the North Essex Garden Communities' partnership public response Report published on the <u>Council's website</u>.

Purpose of Decision: Cabinet has previously supported the consideration of Garden Communities across North Essex. The purpose of this report is to brief Cabinet on the outcome of the Lord Kerslake led Peer Review, to note the partnership's public response and the next steps in responding to the recommendations of the Review.

Any Corporate implication	is in relation to the following should be explained in detail
Financial:	The Peer Review was undertaken at no cost to the local authorities. There are no direct financial implications related to this report.
Legal:	Areas of search for three new garden communities were contained within the Local Plan Preferred Options consultations of all three local planning authorities in 2016. Specific sites and boundaries have not yet been determined but will be refined through the Local Plan decision-making process.
Safeguarding	There are no specific implications from this report in relation to safeguarding
Equalities/Diversity	There are no specific implications from this report in relation to equalities/diversity.
Customer Impact:	There are no specific implications from this report in relation to customer impact.
Environment and Climate Change:	There are no specific implications from this report in relation to Environment and climate change.
Consultation/Community Engagement:	<u>The Peer Review report has been published</u> . <u>The</u> <u>partnership's public response has been uploaded to each of</u> <u>the partnership's websites</u> . In addition, a press release setting out the Review recommendations was released before Christmas.
Risks:	The NEGC Programme Team maintains a Risk Register. The recommendations of the Peer Review, along with those set out in the public response and the proposed Acton Plan will be added to the register. Risk management will continue to be considered by the partnership as the programme is developed.
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1. Background

- 1.1. A Peer Review process was supported by the North Essex Garden Communities (NEGC) Shadow Delivery Board in November 2016. This review was led by Lord Kerslake. Lord Kerslake is the Chair of Peabody, Chair of the IPPR London Housing Commission and Chairman of King's College Hospital NHS Foundation Trust.
- 1.2. In addition to Lord Kerslake, the review team comprised the following members:-
 - Lord Jamie Borwick, Chairman of Countryside Properties (Bicester) Ltd, developer of the Kinsmere scheme of 2,600 houses in Bicester and an investor in property in the UK;
 - Trudi Elliott CBE, Chief Executive of the Royal Town Planning Institute;
 - Eugene Dreyer: founder of ystudio ltd, masterplan and design consultancy;
 - Malcolm Sharp MBE, Planning and Local Government consultant advising on all aspects of delivering planning services; and
 - Graham Hughes, Executive Director of Economy, Transport and Environment at Cambridgeshire County Council.

2. The Brief

- 2.1 The Review Brief agreed by the Shadow Delivery Board at its meeting on 3rd November included the following:-
 - Are we ambitious enough (place shaping);
 - How do we maintain quality and pace of build development;
 - Are we maximising our position with Government in terms of support and funding;
 - Are we positioned to exploit any commercial income streams which could come from the development;
 - What's the best vehicle for managing the opportunity; and
 - Do we have the capacity and capability to oversee the developments effectively?
- 2.2 A Self-Assessment was undertaken by the lead Directors from the partnership in advance of the review commencing.

3. Review Process

- 3.1 Members of the Review Team met with the lead Directors from the partnership on 9th November 2016. This meeting involved a tour of the three Garden Community proposed locations and a presentation. Lord Kerslake then met with the four authorities' Leaders and Chief Executives on 10th November 2016.
- 3.2 Following these initial meetings, follow up sessions were held between members of the Review Team and various members of the project team to discuss specific issues including Local Plan process and infrastructure.

4. Review Report

- 4.1 <u>A copy of the final report prepared by Lord Kerslake has been published on the Council's website.</u>
- 4.2 In summary, the report commended the partnership on the following:-
 - The Councils' ambition for this project is impressive;
 - This is an excellent example of co-operation between Councils;
 - Considerable progress has been made; and
 - The initiative could be of strategic national importance.
- 4.3 In terms of the key challenges, the report recommends the following items for action:-
 - There are significant differences between the three sites which have implications for the pace of delivery. So the councils should look at the phasing of the development and be prepared to differentiate their strategy for each site.
 - The timetable for the Local Plan is ambitious given the scale and complexity of the garden communities. The Councils should take action to ensure local plans can have the best chance of being found 'sound' in an appropriate timescale.
 - The project team needs to build capacity and increase its development expertise in order to deliver the Councils' ambitions.
 - The Councils are committing to a significant level of exposure and should explore ways to spread their risk that do not sacrifice their ambitions for these communities.
 - The Councils should maintain some flexibility on the delivery model for each site.
 - The three sites for these communities are dependent on some major infrastructure commitments. It is important to be very clear about these dependencies.
 - The Councils will need to raise the profile of North Essex Garden Communities with government - and be clear what they need from government - to deliver development on this scale. Councils acknowledge the project has not been sufficiently on the radar of senior government officials and ministers.
 - The Councils need to be able to articulate a strong strategic narrative for these developments.
- 4.4 The report concludes with the following recommendations:-
 - Develop a clear, differentiated strategy for each site.
 - Resource up accordingly. You need a full time Director and a dedicated project team.
 - Explore development partners and finance partners.
 - Build a much stronger, high level conversation with government.
 - Revisit the delivery timetable.

- Revisit the Local Plans timetables with the aid of the 'PAS toolkit' to ensure the Plans are likely to be found 'sound' and discuss implications with The Planning Inspectorate and Highways Agency.
- Clarify the position on local plan timetabling with DCLG.

5. Partnership Response

- **5.1** The Review Report has been placed on each of the partner <u>Council's</u> <u>websites</u>. To accompany the review, the partnership has prepared a response, <u>published on the Council's website</u> and, in summary, sets out the following in relation to the recommendations:-
 - Develop a clear, differentiated strategy for each site Work is already underway on individual 'concept framework' for each of the potential new communities, and we will continue to engage with local bodies and various groups and residents to bring out the individual characteristics of each proposed location. This initial stage is expected to be complete by the end of March and will be followed by further consultation on the ideas.

We recognise there is a need to strengthen the narrative across North Essex within which this Garden Communities programme would fit. We welcome the initial exploration by the review team of an example of how such a strategic narrative could be framed. We will be looking to advance this work over the early part of this year.

- Resource up accordingly. You need a full time director and a dedicated project team We have secured substantial funding from Government for this project and have each added additional sums. While recognising the substantial cost of developing this programme it is paramount that we apply the right resources at each stage to deliver quality schemes. It is recognised that at this next stage a dedicated director and more resource within the programme team is likely to be required and this is being taken forward.
- Explore development and finance partners There have been initial conversations with a range of partners and it is envisaged that the Local Delivery Vehicles, who will be responsible for developing the plans for the individual communities, will want to continue these with a view to identifying the right partners which share the long term buy-in and are committed to achieving our shared vision.

While the current delivery strategy involves a Local Delivery Vehicle structure for each community, there is flexibility within this approach to allow different delivery strategies should they be considered appropriate. In addition, and in part due to the unique nature of each of the negotiations with the respective landowners, the programme team representing each of the council partners are open to other delivery strategies and opportunities across the three communities.

• Build a much stronger, high level conversation with government - We welcome the acknowledgement that the project is potentially of national significance and recognise that success depends upon the delivery of

timely infrastructure. This is something we have committed to, and the recognition that we should be doing more to engage Government at the highest levels in order to get government resources to help deliver on a significant part of their national housing strategy is supported.

- **Revisit the delivery timetable** It is recognised that individual schemes will deliver at a different pace over time, although one advantage of this work is it should allow 'smoothing' of delivery rates across North Essex over coming years. The North Essex Garden Communities (NEGC) body has been set up specifically to monitor delivery and ensure that action is taken by the Delivery Vehicles to achieve their timetables.
- Revisit the Local Plans timetables to ensure the Plans are likely to be found 'sound' and discuss implications with The Planning Inspectorate We have quickly moved to review Local Plan timetables as suggested by the review, and rescheduled the timetables to allow more time to collect the appropriate evidence and to carry out the necessary analysis.

We are committed to ensuring the best position is presented at Inquiry to enable the Planning Inspector to find our Local Plans sound. We have formally now scheduled respective Local Plans so that consultation on the Submission Draft Local Plans will be in June 2017.

• Clarify the position on local plan timetabling with DCLG -Conversations have been held with DCLG and the Planning Inspectorate and these will continue over coming months. Focused discussions with the DCLG Local Plans team will continue to ensure that both the Planning Inspector and DCLG are aware and supportive of the proposed Local Plan timings.

6. Action Plan

6.1 In addition to the public response, a more detailed Action Plan is being prepared by the partnership.

7. Next Steps

7.1 Following further consideration of the final Peer Review report and the Action Plan, the partnership will prepare an Annual Plan setting out key deliverables and milestone dates.



Main Pool Closure at Braintree Swim and Fitness Centre and Actions Taken to Minimise Customer Impact		Agenda No:6b
Portfolio Corporate Outcome: Report presented by: Report prepared by:	Health & Communities Supporting our residents to b Cllr Tattersley, Cabinet Memb Communities Lee Crabb Head of Environme	per for Health &
Background Papers:		Public Report
None		Key Decision: No
Executive Summary:		
Swim and Fitness Centre resulted in no pool closur Currently approximately 3 teaching pools have not to This patch repair process Officers have been explo tendering exercise, SA Po the pool using a two coat	es have been de-bonding from th . Ongoing repairs have been car es and a minimum of service disr 30% of the pool tiles have been re been affected. however, does not provide a lon ring options for relining the pool. bol Systems Itd has been selecte epoxy resin system. The works sure of the pool on 27 th February	rried out underwater. This has ruption for the users. eplaced. The learner and g term solution for the pool. Following a competitive d to undertake the repair of to be conducted over an 9
learner pool from the mai teaching lessons and jun	pair works will be to effectively se n pool works and thus keep these or school use. It is also importar hilst the works are undertaken.	e pools operational for
pool so every effort has b programmes at Halstead arrangements is containe	disruption to the regular clubs ar een made to accommodate thes and Witham Leisure Centres. M d in the attached report but in the compensation and alternative ve	e users within other pool ore detail about these e main, Fusion will be
Recommended Decisio	n:	
Cabinet to note the repor	i.	

Purpose of Decision:

To inform and update Members on the imminent closure of the main pool at Braintree Swimming & Fitness Centre for essential maintenance work and the actions taken to mitigate disruption to the facility users. Any Corporate implications in relation to the following should be explained in detail.

Financial:	Proposed works are within existing budget.
Legal:	Under the terms of the contract with Fusion compensation will be payable for the pool closure and these costs are covered within the existing budget.
	A Competitive tendering process was undertaken to appoint an appropriate contractor to undertake the repairs.
Safeguarding:	No discernible difference to the operating procedures of the pool. All contractors working on site will be DBS checked.
Equalities/Diversity:	No discernible difference to the operating procedures of the pool.
Customer Impact:	Braintree Swim & Fitness centre has seen the greatest percentage increase in participation levels across all of the Council's leisure centres so it is essential there is minimal disruption to customers and users.
	Therefore, every effort has been made to minimise disruption through the choice of the type of repair, the time of the year to undertake the works and an extensive communication plan for all service users.
Environment and Climate Change:	None identified
Consultation/Community Engagement:	Main points of the communication Plan: February/March was chosen for the closure as minimal impact on users, no major galas booked and the re-opening to coincide with the bank holiday period.
	The report details the actions taken with a range of client groups to minimise the disruption.
Risks:	The pool works not being completed on time; this has been mitigated by financial penalties written in to the contract.
	Complaints from service users. This has been mitigated by an extensive communications plan which explains why, when and the improvements that will be made.
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1.0 Background

- 1.1 Over the last two years tiles have been de-bonding from the main pool at Braintree Swim and Fitness Centre. Ongoing repairs have been carried out underwater. This has resulted in no pool closures and a minimum of service disruption for the users. Currently approximately 30% of the pool tiles have been replaced. The learner and teaching pools have not been affected.
- 1.2 This patch repair process however, does not provide a long term solution for the pool. Officers have been exploring options for relining the pool. Following a competitive tendering exercise, SA Pool Systems Itd has been selected to undertake the repair of the pool using a two coat epoxy resin system. The works to be conducted over 9 week period from the closure of the pool on 27th February 2017 to week beginning 30th April.
- 1.3 The works will be conducted so that the teaching and leisure pools will remain in use, the other facilities located at the Centre such as the gym and studio will also remain open during the repair period.

2.0 Customer Impact

- 2.1 It is important that growth in participation across all leisure centres is maintained. Over the contract period with Fusion there has been a 22% increase in participation at our centres. The successful operation of the swim school has been a major factor for the increase in participation at this particular venue. The Braintree Swim and Fitness Centre regularly reports customer satisfaction rates of over 80%, this is despite the pool missing floor tiles for the last year or so.
- 2.2 Therefore, customer engagement is essential to the success of this project as the works will bring considerable disruption to the regular users of the pool. Fusion has therefore devised a comprehensive communications plan in which all service users have been identified, it also details the individual arrangements and/or compensations that have been arranged for each of the groups of service users. Below is a summary of the communication channels and mitigating measures that have been put in place:-
- 2.2.1 Fusion Members (Approx. number 1,200) All Braintree swim and fitness members have been contacted by email and have been offered free use of Fusion's other facilities or a freeze on their membership payments whist the pool remains closed.
- 2.2.2 Fusion Swim School (Approx. number 900 affected pupils) (Remembering that the teaching pool will remain open). All parents have been notified by email of the pool closure. Those parents whose children use the main pool for lessons have been offered alternative lessons at Witham or Halstead or a freeze on their payments during the pool closure.

2.2.3 School Swimming

All schools that use Braintree Pool for school swimming lessons have been contacted and offered alternative lessons sessions in either Witham or Halstead.

- 2.2.4 Braintree Swimming Club (Approx. number 200) Fusion management have met with swimming club officials and have attempted to accommodate club sessions at either Witham or Halstead pools. It worth noting that the closure dates were chosen as there were no galas arranged in this time period.
- 2.2.5 Tri Club During the closure the club has been accommodated at Witham pool.
- 2.2.6 Sub Aqua Club During the closure the club has been accommodated at Witham pool.
- 2.2.7 Braintree Canoe Club (Approx. number 70) During the closure the club has been accommodated at Witham pool.
- 2.2.8 Casual Users of the Pool Fusion is ensuring that all forms of media are being used to advise casual swimmers they can use either Witham or Halstead pools whilst the pool remains shut.
- 2.3 Fusion will prepare a targeted marketing plan which will be designed to attract back all facility users displaced by the works. They will use the fact that the pool will be much improved.
- 2.4 In summary, every effort has been made to accommodate users within other pool programmes at Halstead or Witham Leisure Centres. Where this has not been possible compensation or a freeze on payments has been arranged as it is important to encourage users back to the facility once it has been re-opened.



A120 Improvement Project and A12 Widening Project Consultations		Agenda No: 7a
Portfolio Corporate Outcome:	Planning and Housing A sustainable environment work and play A well connected and grow quality homes and infrastru Delivering better outcomes businesses and reducing co	ing district with high icture for residents and
Report presented by:	Councillor Lady Newton, Ca	abinet Member for Planning
Report prepared by:	and Housing Andrew Hull, Head of Proje	cts
Background Papers:		Public Report
1. Corporate Strategy 20	016-2020	Key Decision: No
Executive Summary:		
The A120 between Braintree and the A12 is a route of significant importance to the Braintree District. It is currently subject to serious congestion, which is likely to increase, given expected growth in population, housing and employment.		
Essex County Council (ECC) is leading a feasibility study, considering potential options for improving the route. A shortlist of five routes is currently subject to public consultation which commenced on the 17 th January 2017 and closes on the 14 th March 2017. The objectives of this consultation are to reach a consensus on a preferred route option for submission to the Secretary of State for Transport. If the process is successful, the aim is to get the improvement scheme included in the Government's Road Improvement Strategy 2020-2025 (RIS2).		
A public consultation is being undertaken concurrently to consider four options to widen the A12 between Chelmsford and Marks Tey. The consultation, led by Highways England, commenced on the 23 rd January 2017 and closes on the 3 rd March 2017. This project is already included within the current Road Investment Strategy 2015-2020 (RIS1).		
The potential improvements to both the A120 and A12 will provide tangible benefits		

for our road users, businesses and communities and will enable housing and economic growth required by the emerging Local Plan. Therefore, Braintree District Council is a key stakeholder in the consultation process.

Recommended Decision:

To note the consultation period for the new A120 and A12 route options and to support the approach to the submission of formal written responses, containing Braintree District Council's support for the A120 improvement project and the A12 widening project.

Purpose of Decision:

To enable the submission of a formal written response to the A120 improvement project and A12 widening project consultations, within required timescales.

Any Corporate implications in relation to the following should be explained in detail.

Financial:	There are no direct financial implications related to this report. However, should the proposed improvement to the A120 and A12 fail to occur, it may prove difficult to deliver planned housing and employment growth.
Legal:	Legal services will be consulted as appropriate during project development and delivery. Both the A120 and A12 are operated by Highways England and the Secretary of State for Transport is the planning authority.
Safeguarding:	There are no direct safeguarding issues arising from the proposals set-out in this report.
Equalities/Diversity:	The proposed improvements to the A120 and A12 will have a positive impact on equality and diversity by improving housing and through access to employment.
Customer Impact:	The proposed improvements to the A120 and A12 will deliver tangible benefits to residents and communities, as detailed in this report.
Environment and Climate Change:	Environmental concerns are fundamental to the feasibility studies and choice of preferred routes. The projects aim to improve the quality and connectivity of transport provision within the A120 and A12 corridors for people using non-motorised forms of transport, such as pedestrians, cyclists and horse riders and encourage alternatives to car travel through improvements to the attractiveness of public transport.
Consultation/Community Engagement:	The feasibility studies for both the A120 and A12 are subject to a structured, substantive public consultation process. A Members' briefing focusing on the A120 project was held at Braintree District Council on the 12th January 2017. A Parliamentary Reception, arranged by Haven Gateway Partnership, was held on 18 th January 2017, to launch the A120 route option shortlist and promote support for the project amongst MPs and other key stakeholders.
Risks:	Failure to deliver improvements to the transport infrastructure will reduce the ability to deliver growth and support the delivery of services.
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E-mail:	andrew.hull@braintree.gov.uk

1.0 Background

- 1.1 The A120 between Braintree Town and the A12 is an important east to west route in Essex. The road is operating above its current capacity, with in excess of 25,000 vehicle movements daily. Consequently, the route suffers serious congestion and provides poor levels of service for drivers, including poor reliability, queuing traffic and increased collisions.
- 1.2 Modelling demonstrates that traffic volumes on the A120 between Braintree and the A12 will increase in the future, particularly given the planned growth in the Braintree District. In order to alleviate the current and future issues, the route requires significant improvement. The proposed improvements are also essential in unlocking economic growth in the District, enabling the development of housing and employment sites. A robust and reliable A120 will increase the connectivity of the District, providing tangible benefits for road users, businesses and communities.
- 1.3 The A120 is a strategic trunk road operated by Highways England. The route is not currently identified for improvement via the Government's RIS1. Essex County Council (ECC) has identified the A120 between Braintree and the A12 as a priority for upgrading, due to the existing issues and its importance as an east to west route in Essex. It is ECC which is leading on the project, although the funding for the current feasibility stage (totaling £9m), includes investment from the Department of Transport and Highways England.
- 1.4 The A12 Chelmsford (junction 19) to A120 (junction 25) is part of the strategic road network, supports national and regional economies by connecting Felixstowe and Harwich ports to London and by linking Chelmsford, Witham, Marks Tey and Colchester. The road struggles to cope with existing peak traffic demands, resulting in delays and reduced speeds. With few available diversions, incidents and accidents result in disruption over a wide area. Modelling demonstrates that, without intervention, the issues will worsen, especially given the projected growth in housing and population in areas served by the route.
- 1.5 The feasibility stage of both projects culminated in the launch of public consultation on a shortlist of routes on 17th January 2017 for the A120 and the 23rd January 2017 for the A12. The improvement of the A120 between Braintree and the A12 and the widening of the A12 between Chelmsford and the A120 are critical issues for Braintree District Council, given their importance to road users, communities, business and role the route will play in enabling planned growth. Therefore, it is essential that the Council provides substantive formal responses via the consultation process, in order to support the projects.

2.0 Options Development and Assessments

- 2.1 **A120** -The project team has identified a number of objectives, which represent the desired outputs of the eventual improvements:
 - Provide and maintain physical infrastructure that facilitates housing and economic growth and enables businesses to flourish;
 - Reduce congestion related delay, improve journey time reliability and

increase the overall transport capacity of the A120 corridor;

- Increase the resilience of the transport network by improving the ability of the A120 corridor to cope with incidents such as collisions, breakdowns, maintenance and flooding;
- Improve safety for all road users and road workers within the A120 corridor;
- Improve connectivity within communities and to the wider transport network by reducing severance and increasing accessibility for local residents;
- Improve the quality and connectivity of transport provision within the A120 corridor for people using non-motorised forms of transport, such as pedestrians, cyclists and horse riders;
- Encourage alternatives to car travel through improvements to the attractiveness of public transport along the A120 corridor.
- 2.2 An initial long-list of 68 options was generated through workshops, involving specialists from relevant organisations (e.g. Fire and Rescue, Police, Local Authorities). The workshops factored in information from previous studies, the response to the 2005 consultation and any options in the public domain.
- 2.3 The options were then analysed, with similar options merged and others rejected due to their environmental impact. The remaining options were assessed in accordance with the objectives using the Department of Transport's *Assessment Sifting Tool*, which considers:
 - Strategic fit;
 - Value for money;
 - Financial and commercial;
 - Deliverability.
- 2.4 Each option was scored in relation to how well it met the objectives on a zero to five scale, with any option which scored less than two being discarded. The sifting process created a short list of nine top performing options to take forward to the next stage of assessment and design. These were published in 'tube map' format in December 2016:
- 2.5 The nine possible options were then further compared against a series of criteria, relating to environmental risk, engineering considerations and value for money, in addition to further design development to take account of evolving information. This led to the final shortlist of five routes, on which the public consultation is based. Appendix 1 contains a plan showing the five route options.
- 2.6 Each option can be summarised as follows:
 - **Option A:** Approximately 14km long, with 5km running along the line of the current A120. Route starts just west of Galley's Corner, bypasses Bradwell to the north, crosses the River Blackwater and then joins the existing A120. East of Coggeshall, it leaves the current A120, heads south east and joins the A12 at a new junction between Kelvedon and Marks Tey. Estimated cost (current day prices) of £605m;
 - **Option B:** Approximately 13km long and does not follow the route of the current A120. Route starts just west of Galley's Corner, passes to the south of Glazenwood Park, runs through Bradwell Quarry, crosses the River Blackwater and joins the A12 at a new junction between Kelvedon and Marks Tey. Estimated cost (current day prices) of £725m;

- **Option C:** Approximately 15km long and does not follow the current A120. Route starts on the Braintree southern bypass, passes north of Tye Green and Cressing, runs through Bradwell Quarry, crosses the River Blackwater and joins the A12 at a new junction between Kelvedon and Marks Tey. Estimated cost (current day prices) of £825m;
- **Option D:** Approximately 9.5km long and does not follow the current A120. Route starts just west of Galley's Corner, passes to the south of Glazenwood Park, runs through the south west corner of Bradwell Quarry and joins the A12 at Kelvedon south junction. Estimated cost (current day prices) of £475m;
- **Option E:** Approximately 11km long and does not follow the current A120. Route starts on the Braintree southern bypass, passes north of Tye Green and Cressing, runs through the south west corner of Bradwell Quarry and joins the A12 at Kelvedon south junction. Estimated cost (current day prices) of £570m.
- 2.7 **A12** A similar process was undertaken by Highways England in respect of the A12, based on meeting the following identified objectives:
 - Reduce congestion and delays;
 - Increase road capacity;
 - Improve journey time reliability;
 - Supports the growth identified in Local Plans;
 - Improve safety;
 - Provide alternative access to local roads;
 - Help the transport network to better cope with road maintenance and with incidents such as collisions, breakdowns, maintenance;
 - Improve the environmental impact of transport on communities along the existing A12 route;
 - Reduce the impact of new infrastructure on the natural and built environment;
 - Provide improved routes between communities for cyclists, horse riders and pedestrians;
 - Reconnect communities;
 - Improve safe and effective access for public transport users;
 - Improve road user satisfaction.
- 2.8 A final shortlist of four route options was published on the 23rd January 2017. At this stage, Highways England has not provided indicative costs for each option but has stated the scheme is likely to cost between £100m and £250m. Appendix 2 contains plans showing the route options, which can be summarised as follows:
 - **Option 1:** Would follow and widen the existing A12 corridor to three lanes in each direction between junctions 19 and 25. It would require land within the existing highway boundary and could require land immediately next to it, particularly between junctions 22-23 and 24-25;
 - **Option 2:** Would widen the existing A12 corridor between junctions 19-22 to three lanes in each direction as with option 1. At junction 22, it leaves the existing corridor and creates a new three lane bypass to the south, running in parallel with the existing A12. At around junction 23, it would re-join the current corridor. The existing A12 corridor between junctions 23-24 would widen to three lanes in each direction. At junction 24, the road leaves the existing A12 and creates a second three-lane bypass to

the south, running in parallel with the existing A12, re-joining at junction 25;

- **Option 3:** Would widen the existing A12 corridor between junctions 19-22 to three lanes in each direction. At junction 22, it leaves the existing corridor and creates a new three-lane bypass to the south running in parallel with the existing A12 until junction 23 where it would re-join the current corridor. It then follows the existing A12 corridor between junction 23-25 which would widen to three lanes in each direction;
- **Option 4:** Would widen the existing A12 corridor between junctions 19-24 to three lanes in each direction as with Option 1. At junction 24 it leaves the existing corridor and creates a new three-lane bypass to the south, running in parallel with the existing A12 until junction 25 where it would re-join the current corridor.

3.0 Public Consultation

- 3.1 For the A120 project, the public consultation period was launched on the 17th January 2017 and is open until midnight on the 14th March 2017. The public consultation period for the A12 project was launched on the 23rd January 2017 and is open until midnight on the 3rd March 2017.
- 3.2 Alongside the formal launches for press and key stakeholders, a number of public consultation events are being held. Highways England has publicly stated its commitment to ensuring the process for both projects are closely linked and, where appropriate, the public events will be held jointly. Appendices 3 and 4 contain schedules of the events for the A120 and A12 respectively.
- 3.3 The consultations are not statutory processes but rather represent an opportunity to gather information and create a body of evidence to support the eventual single preferred route option for each project. Consultees will be asked specifically to:
 - Confirm their preferred route (A120 and A12);
 - Indicate potential locations for intermediate junctions (A120);
 - Comment on proposed improvements to existing junctions (A12).
- 3.4 The output of the A120 feasibility study, following the public consultation process, is to achieve a consensus on a single preferred route option. This option, together with the body of evidence assembled, will be submitted to the Secretary of State for Transport in Autumn 2017. The ultimate objective of the process will be the inclusion of the A120 improvement project in the Road Improvement Strategy 2 (RIS2), meaning it will be funded and delivered during the period 2020-2025.
- 3.5 The output of the A12 consultation process will be to establish the preferred route option, which will then be subject to statutory consultation. Following analysis of responses and further technical work, the objective is to submit an application for a Development Consent Order (planning permission). If the Order is granted by the Secretary of State, Highways England estimates that start-on-site will occur in March 2020.

4.0 Engagement with Business

4.1 The Haven Gateway Partnership (HGP) has led on promoting the A120

project to the business community. This engagement will continue throughout the consultation period and will include the following activities:

- Communicate to businesses on the HGP database to remind them to respond to the consultation;
- Urge businesses to use social media to promote the consultation to a wider audience, highlighting the positive economic impacts of the project;
- The erection of a promotional hoarding along the A120;
- The submission of a petition signed by 535 businesses to the Roads Minister (the petition will also be included within the final submission to Government;
- Working in partnership with BDC to cascade information via BDC's business database.
- 4.2 Once the consultation closes HGP's focus will be on encouraging businesses to respond to Highways England's Route Based Strategy during the summer, until submission of Highways England's recommendations on RIS2. HGP will also lead on continued lobbying of Ministers and will encourage our MPs and businesses to do likewise.

5.0 Impact on Local Plan

5.1 The shortlisted route options for both the A120 and A12 are being analysed by BDC's Planning Policy team, to ensure that the formal consultation responses and support for specific route option(s), if appropriate, reflect fully any impact on the Local Plan.

6.0 Millennium Way Slip Roads Scheme

- 6.1 The A120 improvement project is linked to the Millennium Way Slip Roads infrastructure schemes. This project, which represents the installation of new slip roads on the A120 to relieve congestion at Galley's Corner, is being progressed by joint working between Braintree District Council, Essex County Council and Highways England.
- 6.2 A continuation of the close joint-working between the relevant organisations will ensure that the A120 improvement project and Millennium Way Slip Roads scheme are complementary to each other, rather than in opposition.

7.0 Braintree District Council Formal Response

- 7.1 The proposed A120 improvement project and A12 widening project will have significant positive benefits for road users, businesses and communities. The projects are also essential in unlocking economic growth in the District, by facilitating the development of housing and employment sites.
- 7.2 It is therefore essential that Braintree District Council engages fully with the consultation process and provides substantive responses supporting the project, subject to analysis of the impact on the Local Plan. Furthermore, the Council should seek to use its influence and work with partners such as the Haven Gateway Partnership, to promote engagement with the consultation process amongst local communities and businesses.
- 7.3 Following the analysis of the route options as set out in 5.1 above, it is proposed that Cllr Lady Newton, in consultation with the Leader of the Council

and Corporate Director for Economic Growth, submits the Council's responses and reports back to Cabinet on the 13th March 2017.

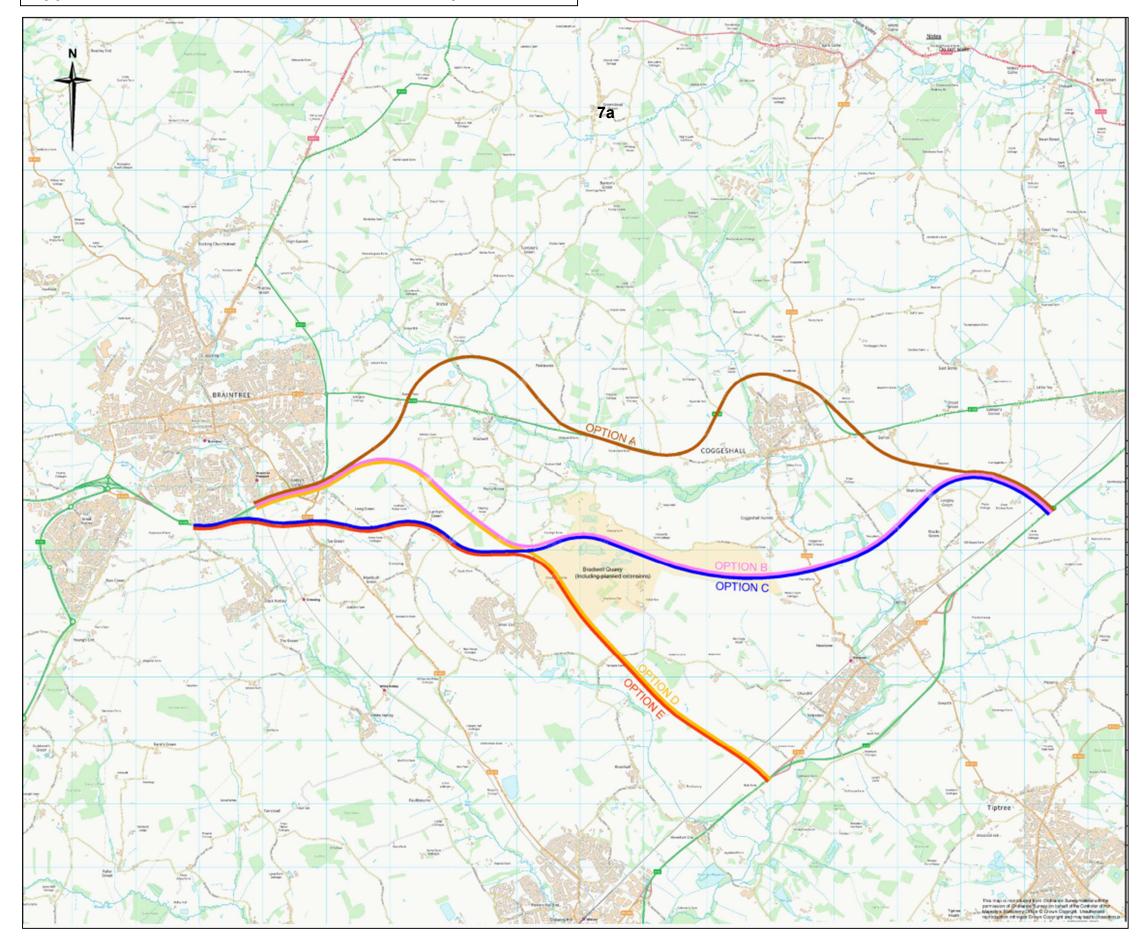
8.0 Recommendation

8.1 To note the consultation period for the new A120 and A12 route options and to support the approach to the submission of formal written responses, containing Braintree District Council's support for the A120 improvement project and the A12 widening project.

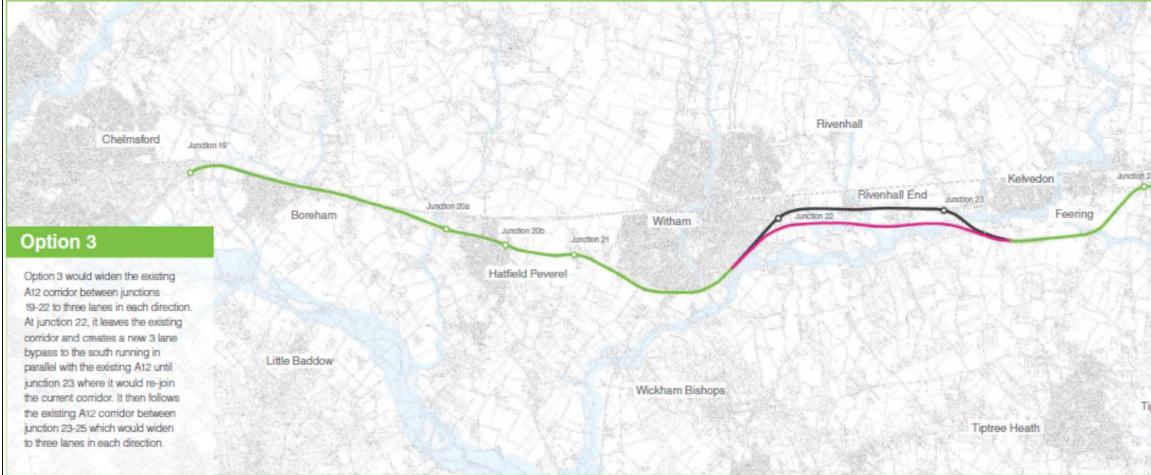
Appendices:

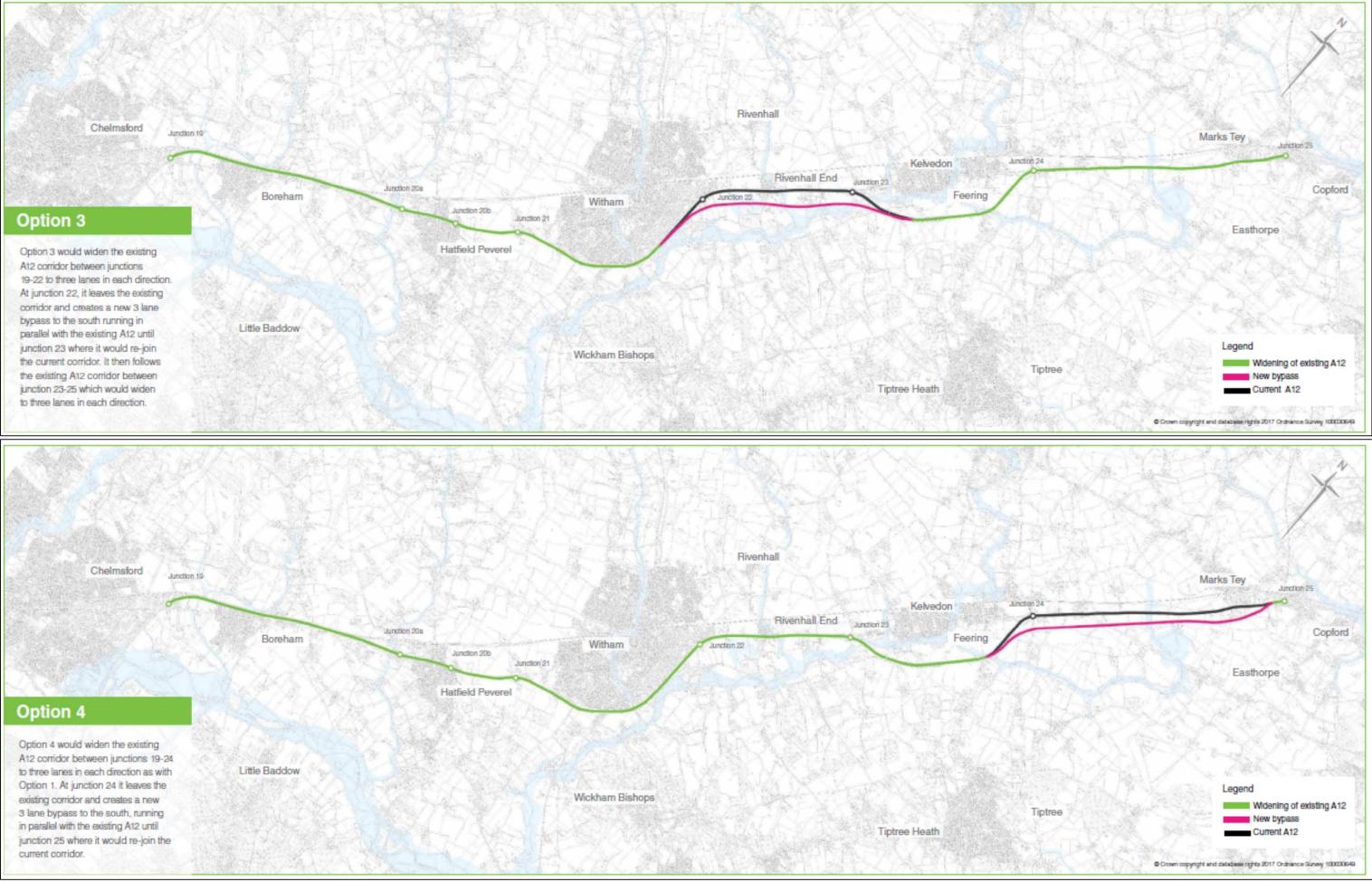
- Appendix 1: A120 Route Options
- Appendix 2: A12 Route Options
- Appendix 3: A120 Schedule of Consultation Events
- Appendix 4: A12 Schedule of Consultation Events

Appendix 1 – A120 – Braintree to A12 - Route Options









Appendix 3 – A120 – Braintree to A12 – Consultation Events

Location	Date	Time	Address
Bradwell	Monday 30th January	1pm – 8pm	Bradwell Village Hall, Church Road, Bradwell, Braintree CM77 8EP
Silver End	Thursday 2nd February	1pm – 8pm	Silver End Village Hall, Broadway, Silver End, Witham, CM8 3RQ
Rivenhall	Monday 6th February	1pm – 8pm	Rivenhall Hotel, Rivenhall End, Witham, CM8 3HB
Marks Tey	Tuesday 7th February	1pm – 8pm	Marks Tey Parish Hall, 158 Old London Rd, Marks Tey, Colchester, CO6 1EJ
Colchester	Friday 10th February	1pm – 8pm	Charter Hall, Colchester Leisure World, Cowdray Ave, Colchester, CO1 1YH
Witham	Saturday 11th February	11am -5pm	Spring Lodge Centre, Powershall End, Witham, CM8 2HE
eering/Kelvedon	Tuesday 14th February	1pm – 8pm	Feering Community Centre, Coggeshall Rd, Feering, Colchester, CO5 9QB
Chelmsford	Wednesday 15th February	1pm – 8pm	Civic Centre, Duke Street, Chelmsford, CM1 1JE
Braintree	Saturday 18th February	11am – 5pm	Alec Hunter Academy, Stubbs Ln, Braintree CM7 3NR
Cressing	Wednesday 22nd February	1pm – 8pm	Cressing Sports and Social Club, 55 Jeffreys Rd, Braintree, CM77 8JQ
Coggeshall	Saturday 25th February	11am - 5pm	Coggeshall Village Hall, Stoneham Street, Coggeshall CO6 1UH

Appendix 4 – A12 Widening – Consultation Events	5
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Location	Date	Time	
Boreham	Saturday 4 February	11am – 5pm	Boreham Villa
Rivenhall	Monday 6 February	1pm – 8pm	Rivenhall Hote
Marks Tey	Tuesday 7 February	1pm – 8pm	Marks Tey Par
Colchester	Friday 10 February	1pm – 8pm	Charter Hall
Witham	Saturday 11 February	11am – 5pm	Spring Lodge
Feering/Kelvedon	Tuesday 14 February	1pm – 8pm	Feering Comm
Chelmsford	Wednesday 15 February	1pm – 8pm	Civic Centre

Address age Hall tel arish Hall e Centre munity Centre



	sion in the Braintree District	
Portfolio	Economic Development	
Corporate Outcome: Report presented by:	A prosperous district that attrac provides high quality employme Councillor Tom Cunningham, C Economic Development	ent opportunities
Report prepared by:	Nathan Rowland, Economic Dev	elopment Officer
Background Papers:		Public Report
Overview and Scrutiny C Council 12th December 2	ommittee Report presented at <u>Full</u> 2016	Key Decision: No
Executive Summary:		
and November 2016, the December 2016. In line we respond to the Committee The Cabinet Member for	and Scrutiny review into Broadband recommendations were presented with the corporate process, Council r e's recommendations. Economic Development has consid recommendations put forward by the	to Full Council on 12 th requested Cabinet to ered these and provided a
•	consider the responses to the recom agreement, request Officers to take	
For ease of reference the main body of the report.	e recommendations are set out in the	e table contained in the
	sponse put forward by the Cabinet N Ites any actions to the Corporate Dir	
Purpose of Decision: To consider and respond		

Any Corporate implication detail.	is in relation to the following should be explained in
Financial:	Braintree District Council receives no external funding for work on Broadband and therefore any new actions arising from the Committee's recommendations would need to be considered in line with the Council's current and projected budget position.
	The Chancellor's Autumn Statement issued on the 23 rd November 2016 contained an outline provision of approximately £1 Billion towards further improvements to broadband infrastructure. The Council is awaiting further details about how this additional funding will be allocated.
Legal:	None arising out of this report.
Safeguarding:	None arising out of this report.
Equalities/Diversity:	None arising out of this report.
Customer Impact:	None arising out of this report.
Environment and Climate Change:	None arising out of this report.
Consultation/Community Engagement:	None arising out of this report.
Risks:	Success of the recommendations will in part be determined by input and support from partner organisations which the Council has limited influence over.
Officer Contact:	Nathan Rowland-Fitt
Designation:	Economic Development Officer
Ext. No:	2585
E-mail:	nathan.rowland@braintree.gov.uk

The Cabinet Response

The Cabinet wishes to thank the Overview & Scrutiny Committee for its comprehensive review and report on Broadband and notes the recommendations made by the Committee.

Cabinet also wishes to acknowledge the input from partner agencies and outside organisations including; Essex County Council, County Broadband, Gigaclear PLC, BT, and GreySky Consulting.

Responses to the recommendations are set out in the table below in the order in which they were presented in the original report.

Re	commendation	Cabinet Response
	Braintree District Council to support and encourage Superfast Essex to achieve 100% superfast (30Mbps) broadband coverage by 2019.	Superfast Essex is currently delivering Phase 2 of their rollout programme which will enable speeds of 24mbps and over. We have been informed that this will deliver at 95% coverage across the District by 2019/20. Superfast Essex is currently tendering for Phase 3 of their programme which is planned to launch in the summer 2017, and will run alongside the current rollout programme until 2020. Until the tendering process for the scheme has been completed it is not known what the final coverage levels for the District
		will be. The Cabinet Member for Economic Development will update Councillors on what additional support the Council is able to provide, as and when further information is known about planned coverage levels at the end of the next phase.
2.	That Braintree District Council's website should include easy to understand and visual information about the District only, with alphabetically listed Town/Parish information, showing areas already enabled, and areas to be enabled with dates & superfast broadband information.	Cabinet recognises need to ensure regular updates and clear communications to residents, businesses and local stakeholders. Officers will be meeting with the Superfast Essex Communications Team to agree a new communications programme for the District which will include updated web-based information on the Braintree District Council website and new information resources. The exact content and frequency of updates will be dependent on information able to be supplied by Superfast Essex (and their rollout
3.	That O&S should monitor and report progress/implementation in the Braintree District every six months to Committee &	Councillors on progress going forward. Officers will be agreeing a schedule of updates with Superfast Essex based on when progress updates will become available

	Cabinet until 100% coverage is achieved, highlighting success stories from the local area.	from their contractors. The Cabinet and Deputy Cabinet Member for Economic Development represent Braintree District Council on the Superfast Essex Steering Board which meets on a quarterly basis, and will continue to provide updates to all Members at Full Council throughout the year. The Overview and Scrutiny Committee can agenda these reports for discussion at future meetings if Members feel it is needed.
4.	Braintree District Council (in conjunction with Superfast Essex) to tender for companies to deliver the most suitable and appropriate broadband solutions to rural areas of the Braintree District. (Least cost - Fastest to deploy - upgradable)	As per the response to Recommendation 1, we do not yet know what the final coverage levels of the District will be until Phase 3 of the superfast Essex programme has been commissioned. Cabinet also notes that the Chancellor's Autumn Statement issued on the 23 rd November contained an outline provision of approximately £1 Billion towards further improvements to broadband infrastructure nationally. The Council is awaiting further details about how this additional funding will be allocated. As such, this recommendation will be fully investigated by officers once the positions from both Superfast Essex and the Government have been clarified. The Cabinet Member for Economic Development will update Councillors on progress going forward.
5.	Braintree District Council should consider the funding of 100% of superfast broadband coverage from New Homes Bonus and/or Capital Projects Funding	Please see the response to recommendation number 4. The Cabinet Member for Economic Development will update Councillors on progress going forward.

ENDS



Cabinet Member Decision Powers	ons made under Delegated	Agenda No:10a			
		<u> </u>			
Portfolio	See body of report				
Corporate Outcome:					
Report presented by:	Not applicable – report for notin	-			
Report prepared by:	Emma Wisbey, Governance and	Member Manager			
Peakaround Deneral		Dublic Depart			
Background Papers:		Public Report			
Cabinet Decisions made under delegated powers.	by individual Cabinet Members	Key Decision: No			
Executive Summary:					
All delegated decisions taken by individual Cabinet Members are required to be published and listed for information on next Cabinet Agenda following the decision.					
Since the last Cabinet me	eting the following delegated decis	ions have been taken			
(details as at time of decis					
Councillor Graham Butland – Leader of the Council. Decision taken on 29 th November 2016.					
To survey that there will be use shown to the balance south a survey with a first of the fi					
To agree that there will be no change to the leisure centre core price structure from January 2017 across the Leisure Contract as per clause 10.1 in the specification.					
		in the specification.			
Councillor Mrs Wendy Schmitt – Cabinet Member for Environment and Place Decision taken on 8 th October 2016					
That the Deputy Leader and Cabinet Member for Environment and Place approves the					
decision to extend the Council's current Agreement with the North Essex Parking					
Partnership (NEPP), for On-Street Parking Enforcement by a further four-years up to and including 31 st March 2022.					
Cabinet Decisions made by individual Cabinet Members under delegated decisions can					
be viewed on the <u>Council's website</u> .					
Recommended Decision: For Cabinet to note the delegated decisions.					
Purpose of Decision: The reasons for decision can be found in the individual					
delegated decision.					

Any Corporate implications in relation to the following should be explained in detail.

Financial:	None arising out of this report.
Legal:	None arising out of this report.
Safeguarding:	None arising out of this report.
Equalities/Diversity:	None arising out of this report.
Customer Impact:	None arising out of this report.
Environment and Climate Change:	None arising out of this report.
Consultation/Community Engagement:	None arising out of this report.
Risks:	None arising out of this report.
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